

STRUCTURED SETTLEMENTS

An Effective Solution for Meeting the Ongoing Financial Needs of Physical Injury Victims





Executive summary

Structured settlements have played a role in helping physical injury victims and their families for more than a quarter century. Relieving individuals from the responsibility of managing significant sums of money, structured settlements deliver fixed streams of payments that can help address the ongoing needs of those involved in physical injury and wrongful death claims.

The federal government has established tax incentives that make this solution particularly effective. Structured settlements have been endorsed by attorneys, legislators, guardians ad litem, judges and disability advocates.

Despite these endorsements, there is a general lack of awareness regarding structured settlements. When presented with the option, most individuals select lump sum payments over structured settlements.

This paper is intended to increase the understanding and awareness of structured settlements. It looks at the benefits of structured settlements, comparing them to their lump sum counterparts and examining the advantages and distinctions.

For purposes of clarity, this paper focuses specifically on "qualified" structured settlements—those that qualify for favorable tax treatment. It is worth noting, however, that structured settlements can also be used in situations other than physical injury or wrongful death claims. Nonqualified structured settlements—or those involving claims not resulting from personal physical injury or physical sickness, and as a result, not qualifying for tax-free status—can be used for attorney fees, employment disputes, discrimination cases, property damage claims, environmental torts, divorce settlements, and more.

Of course, no one solution is appropriate for everybody, and there are potential disadvantages to consider. Some individuals may feel constrained by the defined schedule of periodic payments that structured settlements provide. For example, an individual who enters into a structured settlement and later seeks to purchase a home or other expensive item may not be able to accrue the necessary resources because he or she is unable to borrow against future payments under the settlement.

Also, if individuals are experienced, knowledgeable investors, they may be better served by accepting a lump sum settlement and investing it themselves. Further, there is the improbable scenario of an insurer becoming insolvent over time and defaulting on the agreed-to structured settlement payments.

However, these examples are the exceptions, and structured settlements have proven time and again to be an effective means for compensating physical injury and wrongful death claimants.

¹"Qualified" as meeting the requirements of paragraphs (1) or (2) of section 104(a) of the Internal Revenue Code.

The structured settlement has proven so effective at keeping seriously injured and disabled Americans off public assistance that...Congress amended the tax code to allow for increased use of structured settlements in workers' compensation cases.

—William T. Robinson III, Esq. Former president of the American Bar Association

Structured settlements constitute a private sector funding alternative to taxpayer-financed assistance programs to meet the ongoing, long-term medical expenses and basic living needs of seriously injured victims and their families.

—Hon. John Lewis

Civil rights leader and member of Congress

Many accident victims don't appreciate the roles that risk and volatility have in investing. Short-term volatility, particularly in the early years, can put your future funding at risk. With a structured settlement, you don't have that problem.

—Frank Reilly
Professor of Finance
University of Notre Dame Business School

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Introduction

Structured settlements have proven to be an effective solution for compensating claimants in physical injury, wrongful death and workers' compensation claims.

Consisting of a tailored stream of payments designed to help meet physical injury victims' ongoing financial needs, structured settlements are typically backed by an annuity from an insurance company. The amount and frequency of the payments are dictated by the claimants' present and future requirements, as well as their personal financial goals.

Made in lieu of, or in addition to, an immediate lump sum payment, structured settlements can be beneficial to claimants and defendants alike.

Offering financial security to physical injury victims and their families, structured settlements are paid in preestablished installments over time, providing long-term, tax-free income. If properly arranged, structured settlements offer the potential of delivering greater benefits and a higher net return than lump sum payments.

Structured settlements can be agreed to privately—such as in a pretrial settlement between the claimant and defendant—or they can be decreed by court order, which is often required in legal judgments involving minors.

Payments, including growth on the original amount structured, are income tax-free to the claimant² and can be customized to meet the claimant's needs, such as medical costs, modified vehicles, educational expenses or basic living expenses.

This is an important facet of structured settlements, as each individual's requirements are distinctive, and structured settlements can be planned with consideration to the claimant's particular circumstances.

Further, structured settlements can protect claimants from dissipation—the potentially imprudent spending of settlement funds. The task of managing large sums of money can prove difficult for some individuals, particularly those dealing with a physical injury, disability or wrongful death.

History of the structured settlements industry

The Revenue Act of 1918 excluded personal injury awards from taxable 1919 income. Presently codified as Internal Revenue Code (I.R.C.) §104(a)(2). The IRS issued Private Letter Ruling 79-220, which provided that a recipient of a personal injury award paid as periodic payments may exclude the full 1979 amount of the payments from gross income under I.R.C. §104(a)(2), and that payments made to the estate after the recipient's death are also fully excludable from taxable income. The Periodic Payment Settlement Act of 1982 clarified that personal injury awards, whether paid as a lump sum or as periodic payments, are excluded 1983 from gross income. It further created I.R.C. §130 to allow defendants to transfer their future periodic payment obligations via a qualified assignment. The National Structured Settlements Trade Association (NSSTA) was 1984 National Structured Settlements founded. The NSSTA serves as the leading voice of the structured settlements industry. The Small Business Job Protection Act amended I.R.C. §104(a)(2) to limit the types of personal damages excludable from gross income to "personal 1996 physical injuries or physical sickness." It also eliminated the exclusion for punitive damages. The Taxpayer Relief Act of 1997 amended I.R.C. §130(c) to extend the use of qualified assignments for structured settlements in workers' compensation 1997 claims filed after August 5, 1997. Cumulative sales of structured settlement annuities surpassed \$100 billion 2006 \$100 billion. The bipartisan Congressional Structured Settlement Caucus was formed 2013 to help educate members of Congress on the importance of structured settlements to people with serious injuries.

Why structured settlements?

Before the emergence of structured settlements, claimants in physical injury or wrongful death settlements were presented with one option: an immediate cash settlement in the form of a lump sum payment.

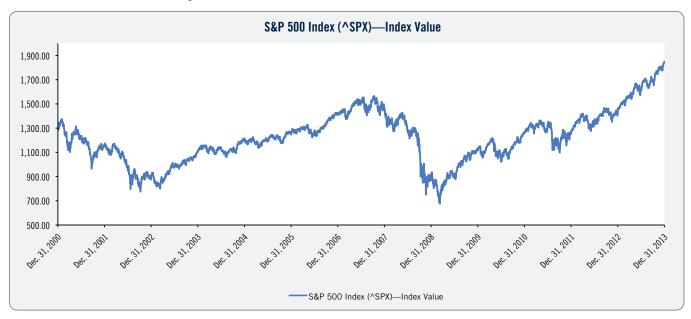
Along with this payment came the challenge of managing a large sum of money. Many claimants found they were unprepared to meet this challenge, and spent their settlement funds quickly and negligently.

This mismanagement of settlement proceeds has been a point of concern in the physical injury/wrongful death settlement space for some time. Statistical data shows that injury victims often dissipate their funds within just a few years of the settlement. In fact, in a 2013 survey of those claimants who accepted a lump sum settlement more than three years ago, 30% now think they have

less money remaining than they expected.³ In an earlier survey, 57% of those who took a lump sum reported that their entire settlement amount was depleted.⁴

Structured settlements can safeguard claimants against dissipation and eliminate the risk and worry associated with managing a large sum of money. When you consider that the financial markets have experienced significant declines twice in the past 13 years (see Exhibit 1), you can see how reassuring the consistent income stream of a structured settlement can be—particularly to an individual who has been seriously injured or disabled.

Exhibit 1: Market Volatility 2000-2013



³Source: 2013 Prudential Structured Settlements Claimant Survey.

⁴American General Life Companies Structured Settlement Survey Report, 2012.

In addition to this protection against dissipation, structured settlements:

- Provide income tax-free periodic payment streams designed to meet the individual needs and circumstances of claimants and their families;
- May include a lifetime payment stream to help mitigate the risk of claimants outliving their assets;
- Offer increased financial security, as the periodic payments are funded by an annuity contract issued by a highly rated life insurance company or through an obligation of the United States;⁵
- May lead to quicker settlements and avoid the risk and expense associated with a jury trial; and
- May lessen expenses associated with resolving the claim.

What's more, structured settlements may offer rates of return comparable to traditional investment vehicles,

such as fixed-income investments. As stated previously, the payments received from a properly designed structured settlement are income tax-free, while the investment income earned from a lump sum settlement can be fully taxable. Accordingly, over time an appropriately designed structured settlement has the potential of resulting in a larger overall net return than a lump sum payment.

To gauge the value of this tax exemption—keeping in mind the rate of return on a structured settlement is guaranteed—one must compare the rate of return a lump sum settlement must achieve to match the same rate of return as an income tax-free structured settlement. As indicated in the chart below, a lump sum settlement recipient in the 28% tax bracket would have to invest at a 5.56% net rate of return to achieve the same earnings a structured settlement recipient would achieve using an annuity with a 4% rate of return.

Structured Settlement Internal Rate of Return	15% Tax Bracket	25% Tax Bracket	28% Tax Bracket	30% Tax Bracket	33% Tax Bracket	35% Tax Bracket
3%	3.53%	4.00%	4.17%	4.29%	4.48%	4.62%
4%	4.71%	5.33%	5.56%	5.71%	5.97%	6.15%
5%	5.88%	6.67%	6.94%	7.14%	7.46%	7.69%
6%	7.06%	8.00%	8.33%	8.57%	8.96%	9.23%
7%	8.24%	9.33%	9.72%	10.00%	10.45%	10.77%

⁵Pursuant to Internal Revenue Code section 130(d), an annuity contract or any obligation of the United States government may be used to fund a structured settlement.

Designing the structured settlement payment plan

Structured settlement payment plans are customized to meet the individual needs and circumstances of physical injury victims and their families.

A structured settlement should be considered as an option in most cases involving personal physical injury or physical sickness, but are particularly appropriate for cases involving:

- Temporary or permanent disability
- Wrongful death—especially in situations where surviving family members require monthly or annual income
- · Workers' compensation
- Minors or incapacitated adults (courts generally do not allow disbursements directly to these individuals)
- Claimants who are uncomfortable or unfamiliar with managing money

A structured settlement consultant—that is, a licensed professional who specializes in structured settlements—should be engaged in the settlement negotiations early to assist in designing a plan that meets the claimant's needs. A structured settlement consultant may be brought into the negotiations by the claimant, the insurer/self-insured, or both. With structured settlements, claimants may wish to fund future educational expenses, enhance their retirement funds, address medical expenses or provide for their overall financial well-being. Based on the claimant's input and unique needs, the structured settlement consultant can tailor the payment plan to accommodate nearly any scenario.

To achieve income tax-free status under the Internal Revenue Code, structured settlement payment plans must be determined before the settlement is finalized, with the timing and amount of each payment clearly established. In addition, once the dates and amounts of each payment have been agreed to, the claimant may not increase or decrease the payment amounts, or accelerate or defer the payment streams.⁶

Payment plans may include an up-front, lump sum payment that can be used to cover attorney fees and other expenses, with the rest being paid bi-weekly, monthly, quarterly, semi-annually or annually. The payments can be scheduled for a designated period of time, or for the claimant's lifetime. Future lump sum payments can also be included to address large costs yet to come. And ongoing payments can be in level amounts, or can include a cost-of-living adjustment, which is prearranged to address expected future increases in medical costs and basic living expenses.

Some insurance companies offer joint and survivor life annuities, depending on the nature of the settlement. For non-life contingent payments—payments made regardless of whether the claimant is living—structured settlements can allow for designated beneficiaries to continue to receive the future payments tax-free in the event of the claimant's premature death.

The following are some examples of structured settlement payment plans:

- In cases involving minors, the settlement can be structured to provide for expenses during childhood; subsequent disbursements to pay for college or other educational expenses; and then additional payments during the claimant's adulthood—even into retirement.
- In cases involving individuals with long-term special needs, the settlement can be structured in such a way as to pay for rehabilitation or permanent care facility expenses later in life, and provide for disbursements to purchase medical equipment or modified vehicles. The settlement can also include a cost-of-living adjustment to help cover future increases in these expenses.

⁶Internal Revenue Code section 130(c)(2).

⁷Check with the individual life insurance company for underwriting guidelines.

Case illustration: A structured settlement provides peace of mind

When a 45-year-old husband and father was seriously injured in an accident, he was forced to take time off from his job at a manufacturing company. And when his case was settled, he had to make an important decision: whether to receive a lump sum payment or a structured settlement.

Anthony was living the American dream. He had a good job, a loving family, a nice home and an extremely bright future. But when an accident left Anthony partially disabled and unable to work for a period of time, his financial outlook suddenly became very uncertain.

Fortunately, Anthony was able to settle his physical injury case, and was presented with the choice of receiving his payment as a lump sum, or in the form

of a structured settlement. With the help of a structured settlement consultant, Anthony weighed his options, and determined that a structured settlement was the smart choice for his family.

With the structured settlement, all payments Anthony receives are tax-free; there are no trust expenses or ongoing management fees; and he receives full payments even though he has returned to work.

What's more, the structured settlement provided the opportunity for Anthony to customize future payments to assist with his family's anticipated monthly expenses and educational costs.

Here's how Anthony structured his physical injury settlement to address his present and future requirements:

Attorney Fees	\$100,000		
Cash at Settlement	\$15,000		
Structured Settlement	\$185,000		
Benefits:	\$500 per month for 20 years guaranteed with 3% cost-of-living-adjustment to assist with monthly expenses (years 1–20)		
	\$15,000 per year for four years guaranteed to assist with son's college tuition (years 5–8)		
	\$50,000 lump sum at retirement (year 20)		
Total Guaranteed Structured Settlement Payments	\$271,222.25 (includes income-tax free growth of \$86,222.25)		
Total Value of Settlement	\$386,222.25		

Structured settlement transaction

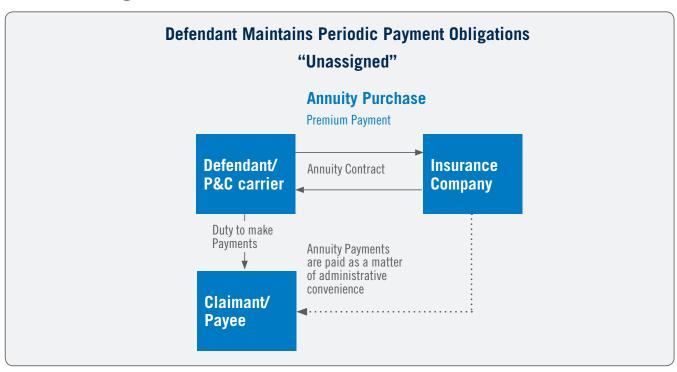
When a settlement is reached on the benefits due to a physical injury victim (which can take place prior to, during, or after a lawsuit), the defendant agrees to fund a stream of payments that will meet the claimant's needs.

Once the periodic payment plan has been agreed upon by the parties, an annuity contract is purchased to fund the payments under the structured settlement. This can be accomplished in one of two ways:

In the first scenario, the defendant—often a property and casualty insurance company—decides to maintain the periodic payment obligation, and funds it by purchasing an annuity from a life insurance company, thereby offsetting its obligation with a matching asset.

The annuity matches the periodic payments as set forth under the terms of the settlement agreement. These types of cases are "unassigned," meaning the property and casualty insurance company retains the ongoing settlement liability obligations—along with ownership of the annuity—and directs the annuity issuer to send payments directly to the claimant. Exhibit 2 illustrates the mechanics of an "unassigned" structured settlement transaction.⁸

Exhibit 2: Unassigned Structured Settlement Transaction



⁸Check with the individual life insurance company for underwriting guidelines.

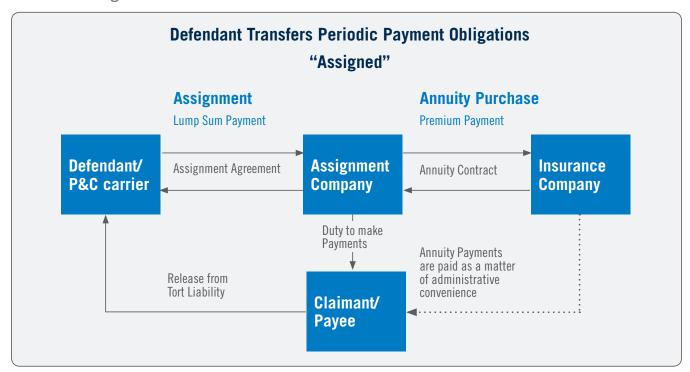
In the second and most common scenario, pursuant to Internal Revenue Code section 130(c), the defendant enters into a qualified assignment of the periodic payment obligation. The assignment is considered "qualified" because the settlement proceeds are excluded from income taxes under paragraph (1) or (2) of section 104(a) of the Internal Revenue Code, and the liability to make the periodic payments is assigned pursuant to Internal Revenue Code section 130.

In a qualified assignment, the defendant transfers, or "assigns," the liability and responsibility of making periodic payments to a third-party assignment company. The assignment company—typically an affiliate of the life insurer providing the annuity—requires that the defendant pay an amount sufficient to purchase an annuity, which funds the periodic payment obligation. Once the assignment is executed, the defendant has no further liability to make the periodic payments. The assignment company purchases the annuity from a life insurance company to fund its

obligation to make the periodic payments and directs the annuity issuer to send payments directly to the claimant. Exhibit 3 illustrates the mechanics of an assigned structured settlement transaction.¹⁰

It is important to note that in accordance with the Internal Revenue Code, a claimant may not own nor control the annuity contract. As discussed, if the claimant accepted a lump sum payment to settle a personal physical injury or physical sickness claim, the lump sum would be income tax-free, but the claimant would have to pay income taxes on any income earned on the investment of the lump sum. Taking ownership or control of the annuity contract would be the equivalent of the claimant receiving a lump sum payment. Accordingly, ownership is either retained with the defendant/property and casualty carrier or, in the event of an assignment, ownership is retained by the assignment company, and the claimant has a right to receive the future periodic payments as they become due.

Exhibit 3: Assigned Structured Settlement Transaction



⁹The assignment company may charge a one-time nominal assignment fee.

¹⁰Check with the individual life insurance company for underwriting guidelines.

The structured settlement marketplace

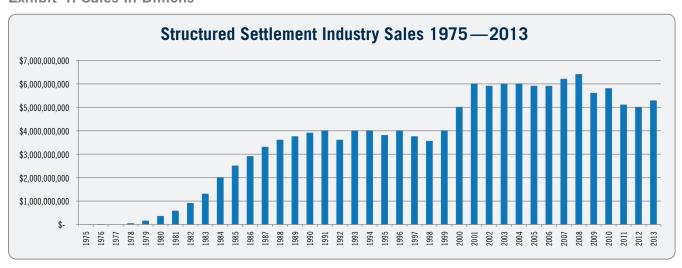
Since its inception in the 1970s, the structured settlement marketplace has generated over \$140 billion in cumulative premium through 2013. 11

From \$150 million in premium in 1979, the structured settlement marketplace expanded to over \$4 billion in premium in 1999. 12 Between 2000 and 2008, the industry saw significant growth, with sales of structured settlement annuities climbing steadily to a peak of \$6.4 billion. 13 As with most financial industries, the structured settlements market was affected by the economic downturn of 2008 to 2012, and experienced a decline in sales. However, 2013 saw a resurgence in transactions (see Exhibit 4), and the outlook for the industry is positive—particularly when you consider that between 2008 and 2012, fixed deferred annuity sales declined 37%, while structured settlement sales only decreased 25%.14 What's more, consumer demand for future income protection is expected to remain strong.

However, a general lack of awareness among claimants and attorneys continues to impact growth in the structured settlement marketplace—and precludes claimants from the benefits and security structured settlements can provide.

Most claimants have limited knowledge of the settlement options available to them, and tend to look to their attorney for guidance. A 2013 survey revealed that attorneys are extremely influential and affect decision making within the realm of personal injury and wrongful death litigation. In fact, more than two-thirds of claimants who chose structured settlements became aware of the option through their attorneys, and 58% said their attorney was most influential in their decision to choose a structured settlement.¹⁵





¹¹Sources: 1975–1998, Quarterly Summary of the United States Settlement Annuity Provider Premium, Melissa Evola Price, February 2014; 1999–2013, LIMRA Quarterly U.S. Individual Annuity Reports.

¹²Sources: 1975—1998, Quarterly Summary of the United States Settlement Annuity Provider Premium, Melissa Evola Price, February 2014; 1999—2013, LIMRA Quarterly U.S. Individual Annuity Reports.

¹³LIMRA Quarterly U.S. Individual Annuity Reports.

¹⁴LIMRA Quarterly U.S. Individual Annuity Reports.

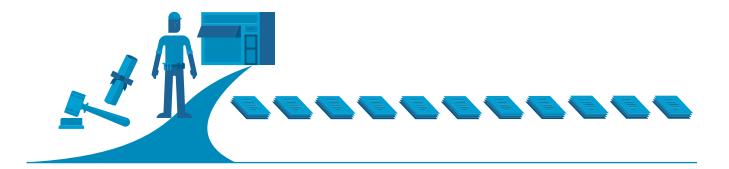
¹⁵Source: 2013 Prudential Structured Settlements Claimant Survey.

As such, attorneys have numerous opportunities to inform claimants about the advantages of structured settlements. Nonetheless, appreciation of structured settlements amongst the legal community remains low.

These findings are consistent with a prior survey in which individuals with no connection to a personal injury case were presented with two hypothetical personal injury scenarios. Without being educated on the differences between lump sums and structured settlements, 65% chose a lump sum. Conversely, after survey respondents became more educated on the

differences, 73% of these individuals indicated they would have selected a structured settlement, while only 27% would have chosen a lump sum.¹⁶

Together, the findings of these surveys highlight a significant opportunity to educate both attorneys and claimants by providing them with more structured settlements information and resources. With heightened awareness and understanding, more physical injury, wrongful death and workers' compensation claimants might avail themselves of the many advantages of a structured settlement.



¹⁶American General Life Companies Structured Settlements Survey Report, 2012.

Choosing a structured settlement provider

When selecting a structured settlement provider, it is important to evaluate the company's financial strength and stability, as well as a number of other qualities, such as its:

- Conservative, fixed-income asset management approach
- History of life insurance expertise
- Dedication to service, quality and excellence
- Long-term commitment to the marketplace
- Product features
- Underwriting guidelines

Of course, competitive pricing and brand recognition/ awareness should also factor into the decision-making process.

The annuity company selected should be among the strongest life insurance firms in the industry, with high ratings from the following independent rating agencies: A.M. Best Company, Standard & Poor's, Moody's Investors Service and Fitch Ratings. While these ratings should not be the sole determining factor in the decision, they should play a key role. In effect, the chosen company should demonstrate superior financial strength, outstanding credit ratings, a reputation for customer service, and a track record of being a top-level provider in the structured settlement marketplace.

Insurance companies that issue structured settlement annuities are subject to strict regulation by the states in which they do business. State insurance regulations require annuity providers to be solvent and able to meet their claims-paying obligations. The insurers must maintain required capital and reserves, and are periodically evaluated by the independent rating agencies. Each of the following state-mandated safeguards is intended to help enhance an insurer's ability to pay claims and protect its policyholders:

- Statutory reserves. State-mandated reserves that insurance companies must hold, either as cash or marketable investments. Represents the estimated amount needed to fund future policyholder benefits.
- Cash flow testing. Evaluates an insurer's ability to meet its contractual obligations under a variety of market environments.
- Minimum risk-based capital. Assets in excess of the amount required to fund all liabilities. Ensures stakeholders will still receive payments in the event of insolvency.

In addition to the above, insurance companies may hold excess capital and surplus to provide another layer of financial protection against economic volatility.

The emergence of the factoring market

Factoring transactions occur when recipients of structured settlement payments agree to transfer the right to receive future payments to a third party in return for an immediate, discounted lump sum payment.

Structured settlement payment plans are designed to meet the current and future financial needs of physical injury victims and their families. Occasionally, circumstances change, and the claimants believe that the agreed-upon payment plan no longer meets their needs.

Consequently, the 1990s saw the advent of a new, secondary market in the structured settlement industry. This secondary market, known as the "factoring" market, was born from the need of some claimants to relinquish all or a portion of their agreed-upon structured settlement benefits in return for an immediate, discounted lump sum payment.

Congress began regulating the sale of income tax-free structured settlements to third parties in 2001 to help safeguard physical injury victims from jeopardizing their financial future by relinquishing the future value of their benefits for a lesser lump sum.¹⁷ This legislation created Internal Revenue Code section 5891.

Section 5891 requires that an order be acquired from a court of law within the state in which the annuitant resides, in agreement with that state's Structured Settlement Protection Act. If there is no Structured Settlement Protection Act in the state in which the annuitant lives, then the court order can be obtained in the state where the insurance company is domiciled, in accordance with the Structured Settlement Protection Act in that state. Underscoring the critical need to protect recipients of structured settlement payments,

this section imposes a 40% excise tax on purchasers of structured settlement payment rights ("factoring companies") that fail to obtain a qualified order in compliance with the applicable state Structured Settlement Protection Acts. This excise tax, which is essentially a penalty tax, is charged on the profit earned by the factoring company from said transactions.

Nearly all states and the District of Columbia have enacted a Structured Settlement Protection Act. These Acts require the factoring company to provide certain disclosures to the structured settlement payees, prior judicial approval of the transfer of structured settlement payments rights, and transparency of all fees to be charged.¹⁸

Since the structured settlement payee is receiving an amount that may be significantly less than the present value of the future income stream, when considering entering into a factoring transaction, the structured settlement payee should seek the guidance of a financial advisor and/or an attorney of their own choosing. The tax consequences of the transaction should be fully understood, and the firm purchasing the settlement should be fully researched. Its reputation, soundness and history of complying with laws should be confirmed. In addition, other options for obtaining funds should be considered carefully by a structured settlement payee before "selling" their structured settlement payment rights.

¹⁷Victims of Terrorism Relief Act, 2001.

¹⁸Structured Settlement Factoring Audit Technique Guide (ATG), IRS.gov, audit revised 2009.

The future of structured settlements

Increasing awareness of the value of structured settlements among attorneys, judges, mediators and legislators is critical to ensuring that structured settlements continue to be effective in providing for the long-term financial needs of physical injury victims.

Legal professionals, in particular, are key influencers of the decisions made by physical injury and wrongful death claimants. Expanding the knowledge and appreciation lawyers and judges have of structured settlements is critical to the industry's future success.

Looking ahead, other factors that could impact the structured settlement marketplace—and, more importantly, the financial security of physical injury victims—include federal tax reform, tort reform and other regulatory changes.

As the federal government shifts its focus to federal tax reform, it is important that members of the U.S. Congress are familiar with structured settlements and understand the value these arrangements provide to injury victims and their families.

Recognizing this need, Congressman John Lewis (D-GA) and Congressman Jim Sensenbrenner (R-WI) formed the bipartisan Congressional Structured Settlement Caucus. The focus of the Caucus is to educate members of Congress on the importance of structured settlements to people with serious injuries.

This Caucus and the concerted education and awareness campaigns aimed at members of Congress and facilitated by industry advocates such as the National Structured Settlements Trade Association (NSSTA)¹⁹ and the American Association of People with Disabilities (AAPD)²⁰ will be central to safeguarding the tax preference of structured settlements.

¹⁹The National Structured Settlements Trade Association promotes the use of structured settlement annuities as a funding vehicle for physical injury claims, workers' compensation and other types of claims.

²⁰The American Association of People with Disabilities is dedicated to promoting equal opportunity, economic power, independent living, and political participation for people with disabilities.

Conclusion

Structured settlements remain an effective solution for ensuring payments that are tailored to meet the ongoing financial needs of physical injury victims. Structured settlements offer advantages over lump sum payments alone because, when structured appropriately, they:

- Provide income payments that may be exempt from federal and state income taxes
- Offer protection against reductions due to interest rate or economic changes
- Are designed to deliver a stream of income for a predetermined period of time
- Are straightforward; there are no large sums of money to manage or investment decisions to make
- Can be cost- and time-effective; settlements are often reached before litigation takes place

Structured settlements offer additional levels of protection, because they are funded by life insurance companies, which in turn are regulated by insurance commissioners in all 50 states.

Proven to be a secure method of providing future income, structured settlements are likely to remain attractive to claimants, defendants and financial professionals.



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